

# MPAC OVERSIGHT REPORT 2022/23

27 MARCH 2024

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#### **ABREVIATIONS**

AFS - Annual Financial Statements

AG - Auditor General

APR - Annual Performance Report

AR - Annual Report

BTO - Budget and Treasury Office

COGHSTA - Cooperate Governance Human Settlement and Traditional

**Affairs** 

CLLR - Councillor

EXCO - Executive Committee

MLM - Maruleng Local Municipality

IDP - Integrated Development Plan

INEG - Integrated National Electrification Grant

MFMA - Municipal Finance Management Act

MIG - Municipal Infrastructure Grant

MPAC - Municipal Public Accounts Committee

MSA - Municipal Systems Act

MSA - Municipal Structures Act

OR - Oversight Report

PMS - Performance Management System

SDBIP - Service Delivery Budget and Implementation Plan

UIFWE - Unauthorised, Irregular, Fruitless & Wasteful Expenditure

#### 1. INTRODUCTION

## Section 121 (1)(2) and (3) of the MFMA determines as follows:

Every municipality must for each financial year prepare an Annual Report. The council must within nine months after the end of a financial year deal with the annual report of a municipality in accordance with section 129.

## The purpose of an annual report is:

- (a) To provide a record of the activities of the municipality during the financial year to which the report relates;
- (b) To provide a report on performance against the budge of the municipality for the financial year; and
- (c) To promote accountability to the local community for decisions made through the year by the municipality..

According to section 129(1) of the MFMA, the Council must consider the annual report by no later than two months from the date on which the annual report was tabled, adopt an oversight report containing the Council's comments on the annual report which must include a statement whether-

- The Council has approved the annual report with or without reservations;
- · Has rejected the annual report or;
- Has referred the annual report back for revision of those components that can be revised.

#### 2. BACKGROUND

# Resolutions and statement required by MFMA section 129 (1)

To consider Maruleng Municipality's Annual report for the 2022/23 financial year and to adopt an Oversight Report containing Council's comments on the Annual report in

terms of section 129 of Local Government: Municipal Finance Management Act, 2003 (Act NO 56 of 2003) (hereafter indicated as MFMA).

#### 3. FUNCTIONS OF MPAC

MPAC is tasked with the review of the annual report and all inputs received in responses to the advertising process and the preparation of an Oversight Report for consideration by the Council.

# 4. REVIEW OF THE ANNUAL REPORT

## 4.1 SUBMISSION AND TABLING OF THE DRAFT ANNUAL REPORT

- 4.1.1 The Draft Annual Report of the Maruleng Municipality for the 2022/2023 financial year was tabled at a Scheduled Council meeting, on 25<sup>th</sup> of January 2024, in terms of section 127(2) of the Local Government: Municipal Finance Management Act 56 of 2003.
- 4.1.2 Council resolved (through council resolution OC 15/10/2023) at its meeting held on 25<sup>th</sup> January 2024 on the following:
  - 1) That the tabling of the Draft Annual Report be adopted; and
  - 2) That the Municipal Manager in terms of section 127 (5) of the MFMA:
    - a) Make public the Draft Annual Report for 2022/2023 financial year;
    - b) Invites the local community and to submit representations in connection with the Annual Report on or before 14 March 2024
    - c) Submit the Draft Annual Report to the Auditor-General, the Provincial Treasury and the Provincial Department responsible for Local Government;
  - 3) That the Draft Annual Report be referred to MPAC for oversight.

#### 5. CONSULTATION BY MPAC

- 5.1 Meeting Scheduled
  - MPAC Committee managed to hold the Meeting on the 24 January 2024 to discuss about our work plan regarding working session dates
  - MPAC had a working session on the Annual report from 26 -29 February 2024.

- In the session, internal audit and risk management were present for support
- MPAC prepared questions and submitted to Management.
- Management responded to MPAC questions within 7 working days.
- Municipal Public Account Committee (MPAC) held the final meeting on the 26
  March 2024 for oversight report at Thusong Centre
- 5.2 The National Treasury's MFMA Circular No 32 further provides for certain provisions regarding the compilation of the Oversight Report. These provisions cover the following areas:
  - Managing the process and forming committees
  - Timing considerations
  - Understanding the Annual Report and determining conclusions.

## 6. MPAC PROJECT VISITS

6.1 MPAC conducted project visit on the 21-23 February 2024 to verify and confirm the completeness, the visit also measured the projects impact to the community, and all findings on project visit are documented. The following projects were visited namely Callas Sport Ground, Lorraine Community Hall, Sekororo Access Road, Enable Internal Street, Rehabilitation Metz Acces Road, Hlohlokwe Low Level Bridge, Wiiloows Internal Street, Finale Low Level Bridge, Oaks low Level Bridge. During the visit it was identified that there is room for improvement on the quality of workmanship

### 7. CIRCULATION OF THE DRAFT ANNUAL REPORT

- 7.1 The Draft Annual Report was advertised as follows:
  - The local community was invited via the Facebook and website of the Maruleng Municipality to submit comments / objectives in connection with the Report on or before 14 March 2024.
  - The Annual Report was placed on the municipal website at www.maruleng.gov.za
  - The Annual Report was submitted to all relevant government departments.
- 7.2 At the closing date for public comments on the 14 March 2024, no comments / representation was received.

## 8. PUBLIC HEARING

The public notice of the public hearing was advertised on Facebook, Local Radio station and municipal website and distributed around the jurisdiction of Maruleng Municipality. The public hearing on the 2022/2023 Draft Annual report was held on the 14 March 2024 where the public were invited to attend as observers, where the Accounting Officer through the Mayor had to respond and clarifying the committee on issues raised and questions pertaining to the draft annual report. The Office of the Auditor General, COGHSTA, Provincial Treasury, SALGA, district /local municipalities and all the stakeholders were invited to attend the Public Hearing (Section 130 of the MFMA).

# 9. ANNUAL REPORT CHECKLIST

INFORMATION REQUIRED TO BE	COMMENTS
INCLUDED IN ANNUAL REPORTS	
1. Financial matters – Annual	
Financial Statements – section 121	
(3) MFMA	
Section 121 (3) (a) MFMA	The Annual Financial Statements of the
(a) The Annual financial statements	municipality are included and signed by the
(AFS) of the municipality, and in	Municipal Manager, and the municipality
addition, if section 122(2) applies the	does not have an entity.
consolidated annual financial	
statements as submitted to the Auditor	
General;	
(b) The Auditor General's audit report	The Auditor General's report is included in
is included in the annual report in	the annual report and signed by the Auditor
terms of section 126(3);	General
(c) An assessment by the Accounting	The municipality has appointed a debt
Officer on any arrears on municipal	collector

INFORMATION REQUIRED TO BE	COMMENTS
INCLUDED IN ANNUAL REPORTS	
taxes and service charges; (section	, and anticipated to also use SMS method
121 (3)( e) )	as a reminder to client for payment of
	services. The municipality has a credit
	control and debt policy in place.
(d) Particulars of any corrective action	The municipality obtained unqualified audit
taken or to be taken in responses to	with management issues.
issues raised in the audit reports	
referred to in paragraphs (b)and (d)	Audit Action plan has been developed to
	address issues raised in the audit report.
	The Audit Report was submitted to
Council should also confirm that the	COGHSTA, Auditor General and Provincial
audit report has been forwarded to the	Treasury
MEC	
(e) An assessment on asset	The municipality is using fixed assets
management, as required by section	register which is monitored on a monthly
63(2)(a) of the MFMA	basis.
(f) Audit report on leadership.	Management did not provide adequate
	supervision and review over the operations
	of the municipality to ensure compliance
	with laws and regulations.
(g) Section 121 (3) (j) and 121 (4)(g)	Audit Committee made recommendations
Recommendations of the audit	to the municipality, however not all
committee in relation to the AFS and	recommendations were implemented by
audit reports of the municipality	the end of the financial year.
2. Disclosures – Allocations	
received and made – Section 123 -	
125 MFMA	

INFORMATION REQUIRED TO BE	COMMENTS
INCLUDED IN ANNUAL REPORTS	
(a) 123 (1) (a) Allocations received	It should be noted that the municipality's
and made to the municipality.	functionality depends largely on grants;
	((EPWP) Expanded Public Works
	Programme, (FMG) Finance Management
	Grant, MIG Municipal Infrastructure Grant ,
	(DMRG)Disaster Management Relief Grant
(b) Information in relation to the use of	The municipality has spent 100% of its MIG
allocations received;	allocation and received an additional R35m
	as an acknowledgement for its expenditure
	on MIG and conditions of the MIG were
	met.
(c) Information in relation to	The municipality has material impairment
outstanding debtors and creditors of	due to trade debtors. It should be noted that
the municipality;	the municipality has appointed a debt
	collector to improve the municipality's
	revenue collection.
	The municipality has incurred of UIFW
	Expenditure due to none compliance with
	supply chain management process and
	regulation.
3. Disclosures in notes to AFS	
(a) Information relating to benefits paid	
by municipality and entity to	been properly disclosed and explanations
Councillors, directors, and officials	provided are acceptable and conditions of
	allocations have been met and they are
	fully detailed on the AFS;
4. Municipal Performance	
(a) Information on the annua	
performance reports of the	in the annual report.
municipality;	

INFORMATION REQUIRED TO BE	COMMENTS
INCLUDED IN ANNUAL REPORTS	
(b) Audit reports on performance	The municipality received qualified audit
(section 45, MSA);	opinion on performance.
5. General information	
(a)Information on long term contracts	Long term Contract are for As and When
	Consultants, which remain in a pool for a
	period of 3 years
(b)Capital plan for addressing	Every financial year municipality has own
infrastructure backlogs	budged funding to address backlog on
	roads projects and community hall
	Other are implemented through MIG
(c) Information Technology and	The ICT section managed to procure 50 lap
systems purchases and the	tops and distributed amongst officials,
effectiveness of these systems in the	install CCTV camera and fiber connection
delivery of services and ensuring	to technical offices and Mayor's house.
compliance with statutory obligations	Procured 150 Microsoft licenses, The
i.	website updated and revamped.
6. Other considerations	
recommended	
(a) Timing of reports	The annual report was tabled in council on
	the 25 January 2024 council resolution OC
	15/10/2023
(b) Oversight committee or other	The Municipal Public Accounts Committee
mechanism	was delegated the responsibility of
	preparing the oversight report.
(b) Payment of performance bonuses	Performance bonuses were paid to only
to municipal officials (section 57 MSA)	two directors .

INFORMATION REQUIRED TO BE INCLUDED IN ANNUAL REPORTS	COMMENTS
(c )Public consultative meetings	Public hearing on the draft annual report
	was conducted on the 14 <sup>nd</sup> March 2024 at
	The Butswana Community Hall
(d)Annual Report distribution points	The Annual Report was placed for
documented and feedback	inspection at municipal website and copies
documented	were circulated to all Councillors.

## 10. MPAC OBSERVATIONS

- a) .Maruleng Municipality obtained unqualified audit opinion for 2022/2023 and was able to maintain the audit opinion for more than five consecutive years.
- b) On annual performance the municipality for the year under review was at 74.2% as compared to the 64.9% for 2022/2023 financial year which shows slight institutional performance has improved in the year under review.
- c) That the Annual Financial Statements have prior matters which must dealt with.
- d) The municipality had incurred UIFWE and that reasonable steps was not taken to prevent the occurrence of UIFWE.
- e) That the impairments on trade debtors was incurred as a result of irrecoverable receivables from exchange transactions received from non-exchange transactions and other receivables respectively.
- f) That there is a difference on the number of residents to receive free basic electricity and the Eskom beneficiary list.
- g) That there was a delay in the appointment of service providers since this has a negative impact on service delivery projects.
- h) Though management has managed to implement 93% of the Internal Audit recommendations however management did not fully implement risk management mitigations.

## 9. MPAC RECOMMENDATIONS

- a) MPAC is satisfied with the unqualified audit opinion however management should work towards attaining clean audit opinion.
- b) The municipality should conduct cost to benefit analysis on long overdue litigations and if possible some of the cases be settled out of court.
- c) Management to ensure that prior error matters should be resolved before audit comes, files should be prepared and reviewed and that management complies with GRAP standards when preparing AFS.
- Management to ensure that reasonable steps is taken to prevent the
  Occurrence of UIF&W Expenditure.
- e) Management to provide MPAC with the detailed register of UIFWE in order for the committee to investigate.
- f) Management to ensure that credit control and debt control policy is fully implemented and that awareness be made to community to encourage payment of municipal taxes and rates.
- g) The municipality must engage with Eskom with regard free basic electricity.
- h) Management to ensure that targets on the SDBIP are SMART and that targets achieved be supported by portfolio of evidence.
- The MPAC conducted site visit on the projects and it was identified that the quality of workmanship is not satisfactory examples Willows low level bridge, this are should be improved
- j) Management should ensure the full implementation of risk management mitigation measures
- K) Management should place more emphasis on repeat findings as per the AGSA audit report but not overlooking the prospects of having a clean control environment for the current period and going forward.

## 10. CONCLUSION

The MPAC commends Council, the Municipal Manager, Senior Management and all staff of the Maruleng Municipality on maintaining the unqualified audit opinion and good governance. However, there is room for improvement on controls to ensure effective financial management, contract and procurement management, compliance management. Improvement of internal controls to ensure that issues raised by both internal and external auditors are addressed effectively.

Having performed the following tasks:

- Reviewed and analysed the 2022/2023 Draft Annual Report;
- Invited, received and considered inputs from the management and council committees, on the Annual Report;
- Received and considered Council's audit committee views and comments on the annual financial statements and the performance report and
- Prepared the Oversight Report, taking into consideration, the views and inputs of the public representatives of the Auditor General, organs of state, Audit Committee and Councillors

Therefore, the COMMITTEE RECOMMENDS, Council to:

- Approve the oversight report with recommendations;
- Adopt the Annual Report 2022/2023 without reservation;

Resolution 5004/03/2024

- Ensure that the 2022/2023 Oversight Report of the Maruleng Municipality be made public in terms of section 129(3) of the MFMA, and;
- Ensure the submission of the Oversight Report and Annual Report 2022/2023 to the Provincial Legislature in terms of section 132(2) of the MFMA.

**CLLR RAGANYA S.B** 

**MPAC Chairperson** 

27/03/2024

DATE